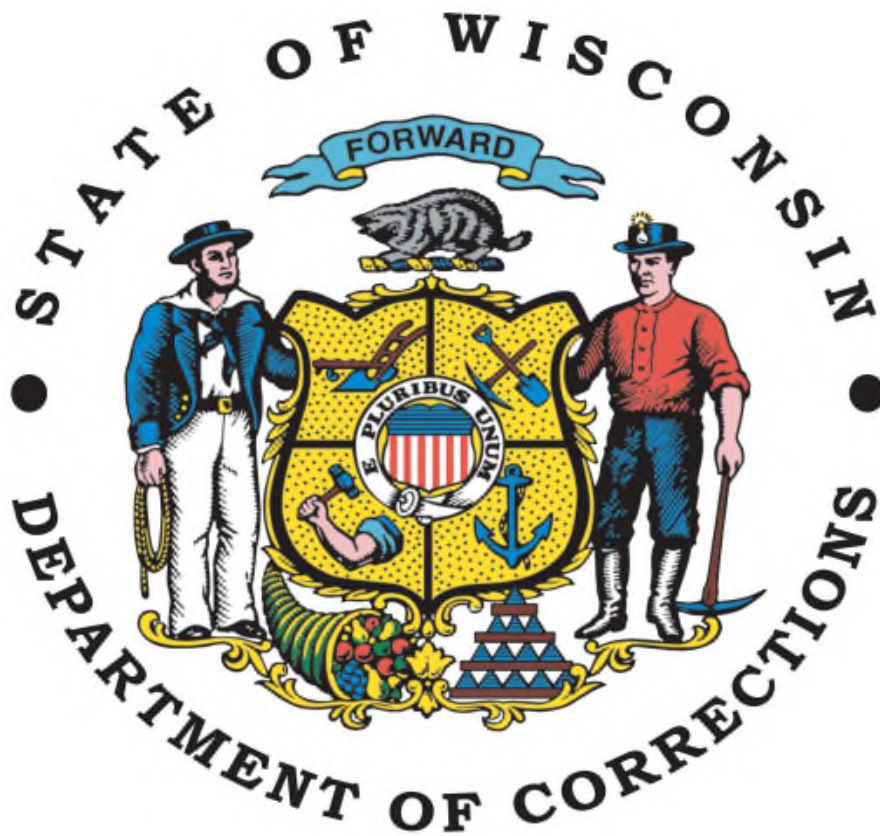


Wisconsin Department of Corrections

OFFICE OF DETENTION FACILITIES



2015 Annual Report

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State of Wisconsin Department of Corrections Office of Detention Facilities

The Department of Corrections' Office of Detention Facilities (ODF) has statutory authority, in accordance with Wis. Stats. §301.37, for the regulation and oversight of local detention facilities including county jails, houses of correction, secure juvenile detention centers, unlocked Huber facilities and municipal lockups. Through the Office of Detention Facilities, the Department establishes reasonable standards for the design, construction, repair, maintenance, operation and management of these facilities. Regionally located ODF Detention Facilities Specialists conduct annual inspections of each facility, provide technical assistance to local jurisdictions, training to staff, and coordinate a variety of efforts to assist sheriffs, jail administrators, superintendents, police chiefs and other local officials in the operation and management of their facilities.

ODF works to message nationally recognized correctional best practices and applicable state and federal statutes that are specific to detention in an effort to mitigate risk and reduce liability, which directly contributes to safer and more secure facilities. Managing and operating safe and secure facilities promotes safer Wisconsin communities and more successful offender reentry.

On the next page, you will find the names of the ODF team members, our respective geographical areas of responsibility and our contact information. We strive to be readily accessible and are eager to answer your questions and respond to concerns related to our specialized work and responsibilities.

Sincerely,

A handwritten signature in dark ink, appearing to read "Kristi Dietz", is written over a light blue horizontal line.

Kristi Dietz
Director, Office of Detention Facilities
DOC Tribal Liaison

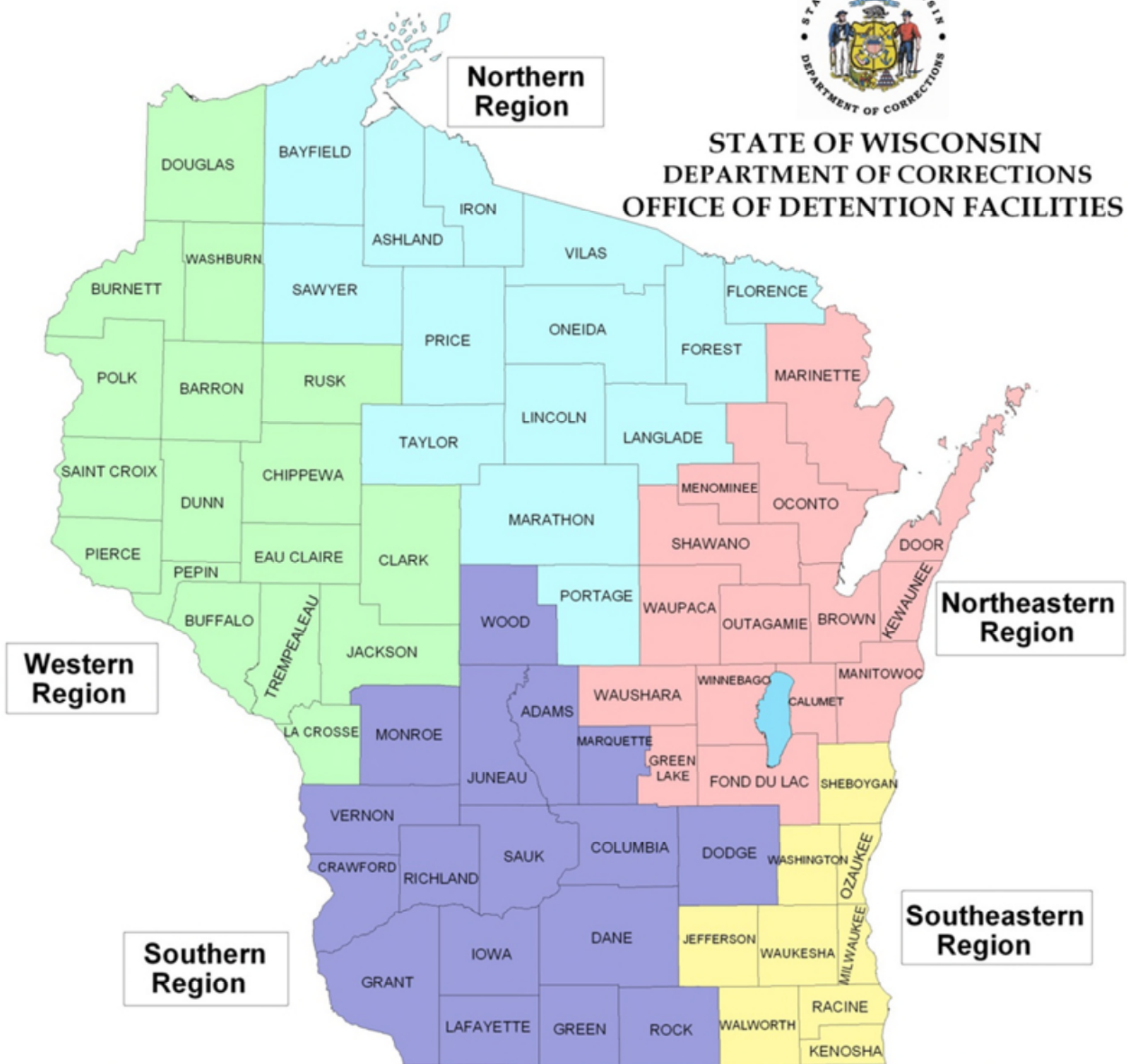
Kristi.Dietz@Wisconsin.gov

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(608) 240-5052 (office)
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March 2016



**STATE OF WISCONSIN
DEPARTMENT OF CORRECTIONS
OFFICE OF DETENTION FACILITIES**



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Regional Statistics

2015 Distribution of Jails by Rated Capacity		
<u>Jail Size</u>	<u># of Jails</u>	<u>Percent</u>
<101	27	36%
101-200	20	27%
201-300	9	12%
301-400	7	9%
401-500	2	3%
501-600	5	7%
801-900	3	4%
901-1000	1	1%
1001-2000	1	1%

Northern Region		
Area Population - 412,449		
Number of Counties - 14		
Jail Beds - 1,499		
Municipal Lockups - 1		
Juvenile Detention Centers - 2		
Detention Beds - 34		
Size of Jails:		
<101	57%	(8)
101-200	29%	(4)
201-300	14%	(2)

Northeastern Region		
Area Population - 1,093,648		
Number of Counties - 14 (16 facilities, includes 1 tribal jail)		
Jail Beds - 3,451		
Municipal Lockups - 5		
Juvenile Detention Centers - 2		
Detention Beds - 77		
Size of Jails:		
<101	19%	(3)
101-200	44%	(7)
201-300	6%	(1)
301-400	19%	(3)
501-600	12%	(2)

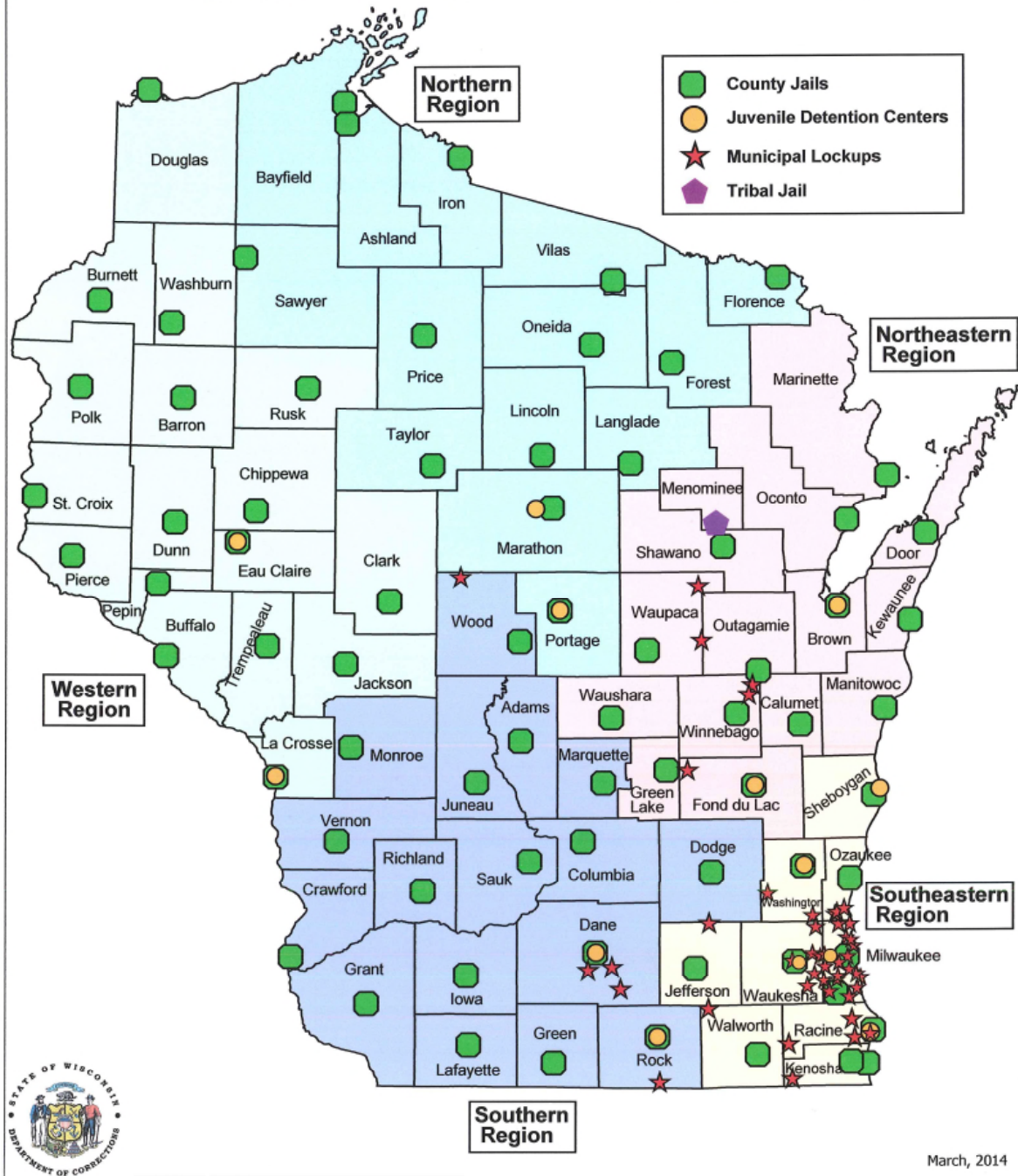
Southern Region		
Area Population - 1,231,348		
Number of Counties - 17		
Jail Beds - 3,370		
Municipal Lockups - 4		
Juvenile Detention Centers - 2		
Detention Beds - 59		
Size of Jails:		
<101	47%	(8)
101-200	23%	(4)
201-300	6%	(1)
301-400	6%	(1)
401-500	6%	(1)
501-600	6%	(1)
801-900	6%	(1)

Southeastern Region		
Area Population - 2,219,163		
Number of Counties - 9 (11 facilities)		
Jail Beds - 6,922		
Municipal Lockups - 40		
Juvenile Detention Centers - 5		
Detention Beds - 322		
Size of Jails:		
201-300	18%	(2)
301-400	28%	(3)
501-600	18%	(2)
801-900	18%	(2)
901-1000	9%	(1)
1001-2000	9%	(1)

Western Region		
Area Population - 730,378		
Number of Counties - 17		
Jail Beds - 2,215		
Municipal Lockups - 0		
Juvenile Detention Centers - 2		
Detention Beds - 49		
Size of Jails:		
<101	47%	(8)
101-200	29%	(5)
201-300	18%	(3)
401-500	6%	(1)

Area Populations are based on 2010 census from the WI Blue Book 2015-2016

STATE OF WISCONSIN DEPARTMENT OF CORRECTIONS OFFICE OF DETENTION FACILITIES



Wisconsin County Jails 2008-2015 Admissions Comparisons

County	2008	2009	2010	2011	2012	2013	2014	2015	2014-15 %Change	2008-15 %Change
Adams	1,618	1,454	1,291	1,359	1,197	1,149	962	1,120	16.4%	-30.8%
Ashland	1,328	1,200	1,140	1,160	1,051	993	1,102	1,069	-3.0%	-19.5%
Barron	2,186	2,163	2,164	2,288	2,183	1,984	2,193	2,460	12.2%	12.5%
Bayfield	430	550	586	644	667	656	682	726	6.5%	68.8%
Brown	9,950	10,569	10,453	10,079	9,516	9,635	9,569	10,001	4.5%	0.5%
Buffalo	461	560	482	518	494	466	379	491	29.6%	6.5%
Burnett	1,159	1,033	1,011	1,024	1,057	1,205	1,118	1,020	-8.8%	-12.0%
Calumet	992	1,047	963	890	1,039	1,100	1,043	992	-4.9%	0.0%
Chippewa	2,964	3,109	3,250	3,125	3,316	2,853	2,988	2,851	-4.6%	-3.8%
Clark	1,181	1,136	1,033	953	961	894	865	929	7.4%	-21.3%
Columbia	3,271	3,086	2,955	2,770	2,939	3,050	3,148	2,957	-6.1%	-9.6%
Crawford	496	515	479	449	428	400	451	435	-3.5%	-12.3%
Dane	15,682	14,687	14,932	13,891	13,941	13,562	13,805	12,575	-8.9%	-19.8%
Dodge	6,383	6,808	6,814	6,912	5,631	4,978	4,944	4,286	-13.3%	-32.9%
Door	1,233	1,225	1,079	966	1,091	1,047	933	899	-3.6%	-27.1%
Douglas	3,341	3,049	2,821	2,752	3,199	2,763	3,118	3,215	3.1%	-3.8%
Dunn	2,387	2,333	2,340	2,300	2,076	2,156	1,994	2,154	8.0%	-9.8%
Eau Claire	5,978	5,475	5,336	4,293	4,051	4,556	4,502	4,764	5.8%	-20.3%
Florence	305	323	310	252	109	215	190	154	-18.9%	-49.5%
Fond du Lac	4,021	4,167	3,541	3,241	3,186	3,216	3,294	3,286	-0.2%	-18.3%
Forest	1,117	979	1,037	941	1,105	1,013	870	883	1.5%	-20.9%
Grant	1,260	1,376	1,175	1,358	1,610	1,472	1,363	1,171	-14.1%	-7.1%
Green	852	885	708	691	726	691	745	663	-11.0%	-22.2%
Green Lake	711	738	736	917	946	882	871	834	-4.2%	17.3%
Iowa	1,283	1,132	970	917	972	883	825	940	13.9%	-26.7%
Iron	312	277	287	264	188	230	103	257	149.5%	-17.6%
Jackson	1,471	1,465	1,363	1,365	1,440	1,380	1,310	1,326	1.2%	-9.9%
Jefferson	3,638	3,244	2,561	2,515	2,588	2,519	1,896	2,557	34.9%	-29.7%
Juneau	1,509	1,359	1,123	1,005	1,170	1,091	1,233	1,280	3.8%	-15.2%
Kenosha	11,494	11,389	10,370	9,550	9,257	8,790	8,610	7,926	-7.9%	-31.0%
Kewaunee	377	433	446	458	537	671	584	573	-1.9%	52.0%
La Crosse	5,893	6,333	6,038	5,178	6,106	5,668	5,262	5,401	2.6%	-8.3%
Lafayette	372	344	321	320	418	447	465	442	-4.9%	18.8%
Langlade	1,277	1,219	1,097	1,057	1,094	1,149	1,167	1,143	-2.1%	-10.5%
Lincoln	1,277	1,335	1,304	1,540	1,621	1,726	1,459	1,538	5.4%	20.4%
Manitowoc	3,785	3,793	3,750	2,941	2,822	2,951	2,885	2,912	0.9%	-23.1%
Marathon	6,403	5,153	5,097	4,817	4,733	4,915	5,046	4,993	-1.1%	-22.0%
Marinette	1,902	1,809	1,670	1,631	1,784	1,679	1,687	1,947	15.4%	2.4%
Marquette	1,174	978	758	642	757	679	621	628	1.1%	-46.5%
Menominee Tribal	1,203	958	1,277	1,217	1,171	1,265	1,108	-	-	-
Milwaukee	44,490	38,426	39,887	39,089	35,816	34,541	32,085	31,690	-1.2%	-28.8%
Monroe	3,206	3,019	2,650	2,547	2,773	2,805	2,343	2,480	5.8%	-22.6%
Oconto	1,454	1,409	1,402	1,278	1,233	1,689	1,452	1,436	-1.1%	-1.2%
Oneida	2,647	2,674	2,540	2,189	2,028	1,807	2,095	1,937	-7.5%	-26.8%
Outagamie	7,137	6,756	6,328	6,016	6,436	6,187	6,050	5,909	-2.3%	-17.2%
Ozaukee	2,967	2,739	2,518	2,202	2,370	2,311	2,439	2,621	7.5%	-11.7%
Pepin	388	362	302	312	276	305	342	318	-7.0%	-18.0%
Pierce	1,086	1,071	1,021	1,194	1,098	1,129	1,061	1,133	6.8%	4.3%
Polk	2,016	1,732	1,528	1,580	1,516	1,573	1,573	1,412	-10.2%	-30.0%
Portage	1,770	1,840	1,940	1,659	1,695	1,877	1,791	1,726	-3.6%	-2.5%
Price	587	538	373	375	344	279	431	377	-12.5%	-35.8%
Racine	11,118	10,644	9,712	9,676	9,285	9,152	9,047	9,090	0.5%	-18.2%
Richland	650	641	575	524	545	500	574	679	18.3%	4.5%
Rock	7,671	7,255	6,673	6,200	6,451	6,115	5,968	5,894	-1.2%	-23.2%
Rusk	559	572	696	645	688	541	709	1,136	60.2%	103.2%
Sauk	5,092	4,335	3,665	3,404	3,521	3,428	3,222	2,942	-8.7%	-42.2%
Sawyer	1,730	1,554	1,655	1,517	1,566	1,461	1,355	1,453	7.2%	-16.0%
Shawano	4,312	4,333	2,808	3,881	2,740	2,298	2,356	2,208	-6.3%	-48.8%

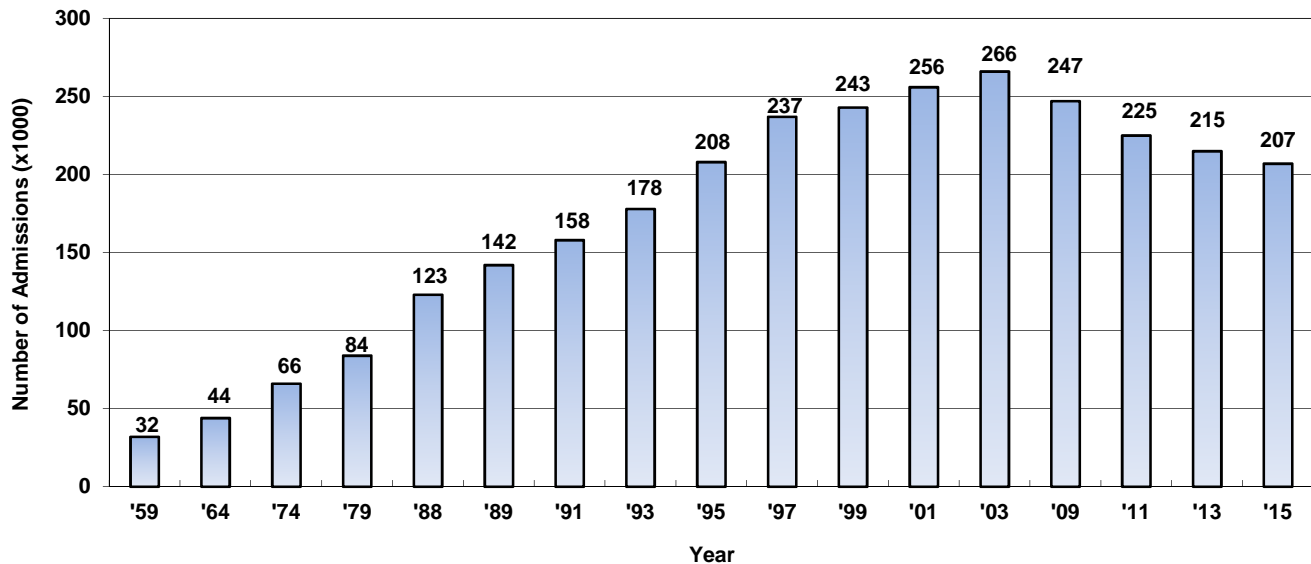
Wisconsin County Jails 2008-2015 Admissions Comparisons (continued)

County	2008	2009	2010	2011	2012	2013	2014	2015	2014-15 %Change	2008-15 %Change
Sheboygan	5,254	5,457	4,223	3,964	4,591	3,706	3,742	3,424	-8.5%	-34.8%
St. Croix	3,396	3,309	3,054	2,968	2,966	2,760	2,860	3,034	6.1%	-10.7%
Taylor	924	838	710	640	635	669	700	766	9.4%	-17.1%
Trempealeau	1,208	1,217	1,087	990	869	933	912	894	-2.0%	-26.0%
Vernon	1,307	1,192	1,103	977	1,026	941	713	782	9.7%	-40.2%
Vilas	1,541	1,635	1,666	1,600	1,672	1,595	1,606	1,443	-10.1%	-6.4%
Walworth	5,719	5,296	4,999	4,763	3,868	3,595	3,182	3,332	4.7%	-41.7%
Washburn	761	665	755	596	728	833	711	764	7.5%	0.4%
Washington	4,821	4,460	4,922	4,328	4,319	4,262	4,213	4,188	-0.6%	-13.1%
Waukesha	9,341	8,948	8,095	8,098	8,090	8,234	8,834	8,191	-7.3%	-12.3%
Waupaca	2,431	2,976	2,471	2,165	1,777	1,915	2,321	2,151	-7.3%	-11.5%
Waushara	1,271	1,644	1,675	1,442	1,083	1,226	1,201	1,127	-6.2%	-11.3%
Winnebago	6,771	6,792	6,220	6,304	6,348	6,402	5,714	5,515	-3.5%	-18.5%
Wood	3,456	3,347	3,217	2,981	2,968	3,110	2,872	2,945	2.5%	-14.8%
TOTALS	259,757	247,364	235,538	225,294	220,578	215,158	209,864	206,795	-1.5%	-20.4%

Total admissions (bookings) are reported to ODF annually by each county jail.

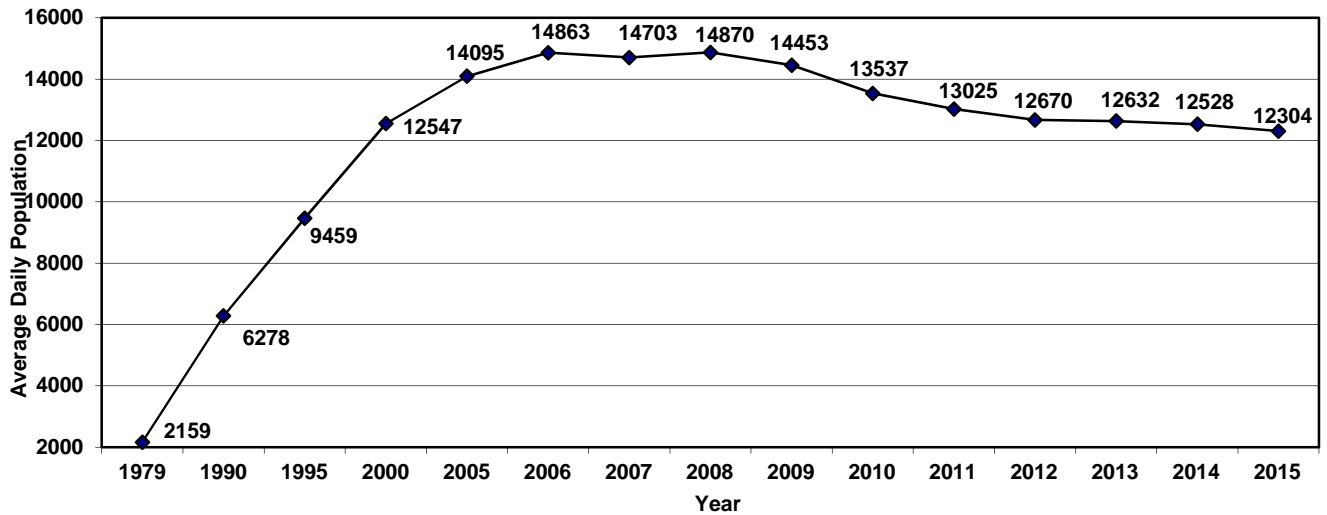
*2013 admissions for Milwaukee County do not include direct bookings completed by the House of Correction.

Wisconsin County Jail Admissions 1959-2015



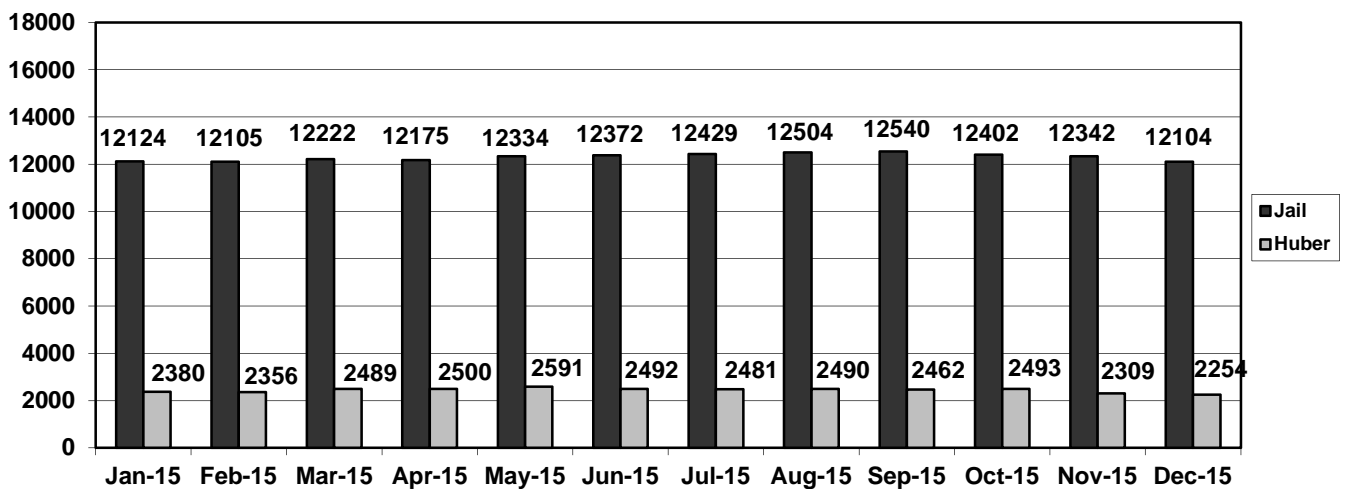
The chart above reflects yearly admissions to Wisconsin's county jails over the past 56 years (1959-2015). Admissions data was collected sporadically from 1959-1988, after which it was collected annually with the exception of 2004-2007. The totals above are x1000 and have been rounded for ease of review. Admissions peaked in 2003 and have since decreased by 22% to approximately 207,000 in 2015.

Wisconsin County Jails Average Daily Populations 1979-2015



The average daily population in Wisconsin's county jails dramatically increased over three decades from 2,159 inmates in 1979 to its peak of 14,870 in 2008. The county jails realized a decrease of 17.25% to their average daily population from 2008 to 2015. The Wisconsin average daily population for 2015 suggests that overall the county jails were operating at roughly 70% of capacity (17,497 beds). *(Source: county jail reports to ODF)*

2015 Wisconsin County Jail Populations and Huber Counts



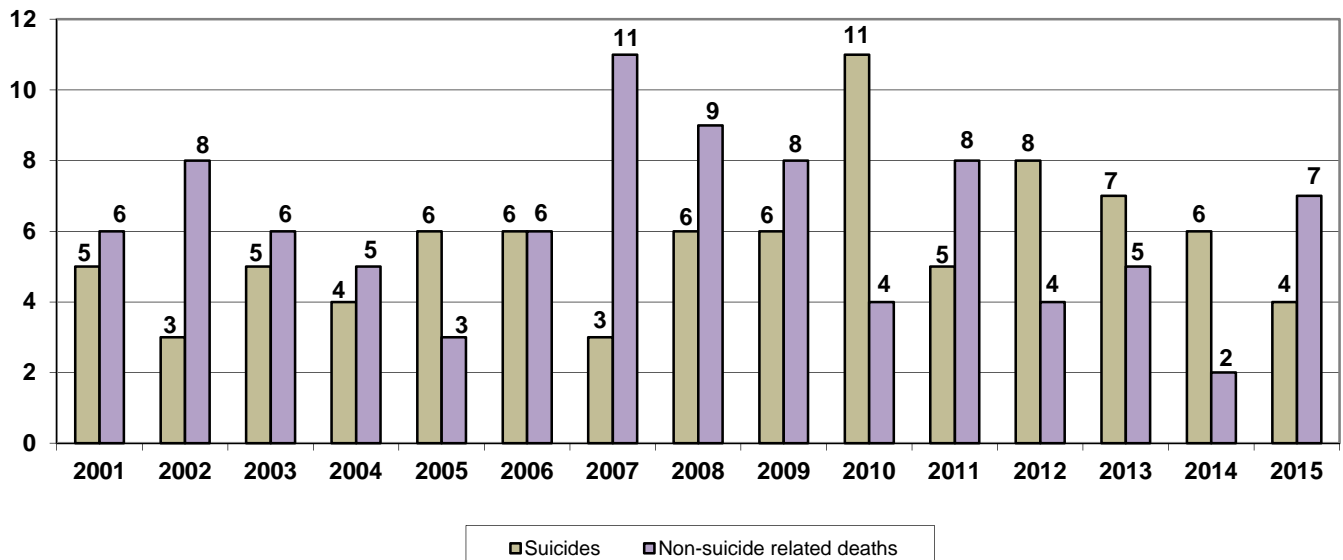
It should be noted that Huber counts are reported only for the 15th day of each month by the county jails and are therefore a snapshot of the monthly work release population.

**Wisconsin County Jail Populations
Percentages of Males and Females - 2006-2015**

Year	% Male	% Female
2006	87.98	12.02
2007	88.39	11.61
2008	88.73	11.27
2009	89.16	10.84
2010	88.76	11.24
2011	87.98	12.02
2012	87.44	12.56
2013	86.78	13.22
2014	85.90	14.10
2015	85.56	14.43

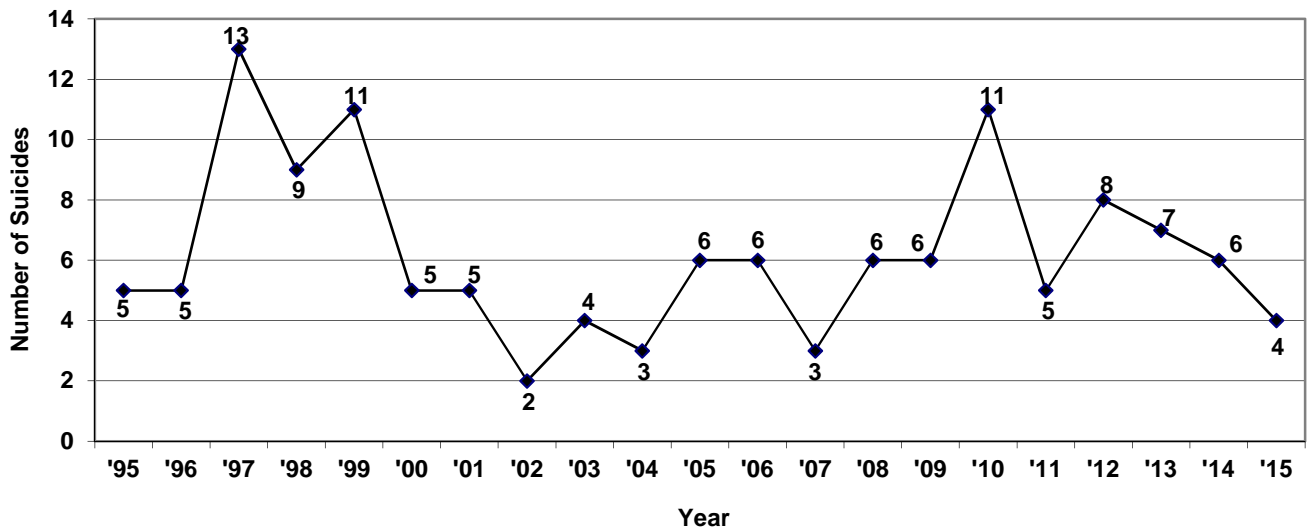
In 2015, Wisconsin county jails reported that 85.6% of their population was male and 14.4% female. Comparatively, the U.S. Department of Justice Bureau of Justice Statistics reported that, nationwide, males comprised 85.3% and females comprised 14.7% of county jail populations in mid-year 2014.

In Custody Deaths - Wisconsin Local Detention Facilities 2001-2015



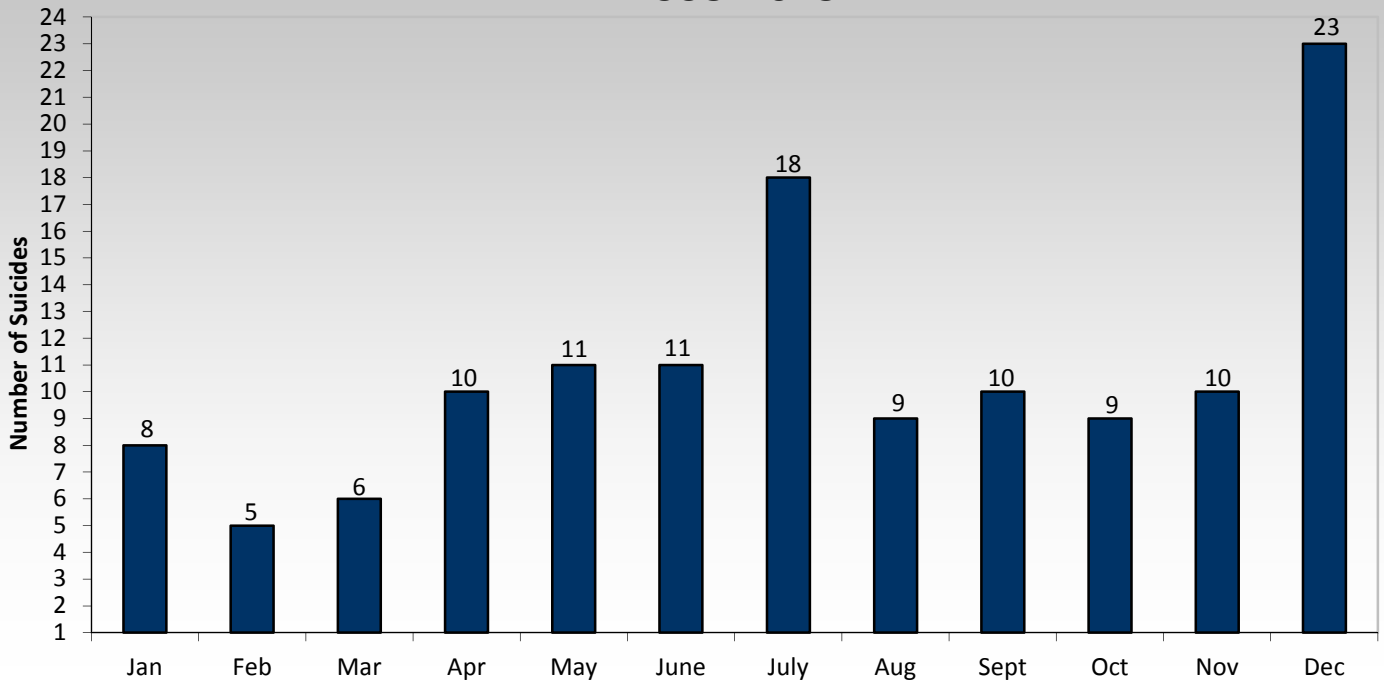
Wisconsin local detention facilities include county jails, a house of correction, a tribal jail, unlocked Huber facilities, secure juvenile detention facilities and municipal lockups.

Suicides in Wisconsin County Jails 1995-2015



The chart below shows the total number of suicides that have occurred since 1995 in WI county jails, broken out into the months in which they occurred.

**In-Custody Suicides – Distribution by Months
Wisconsin County Jails
1995-2015**



SECURE JUVENILE DETENTION CENTERS

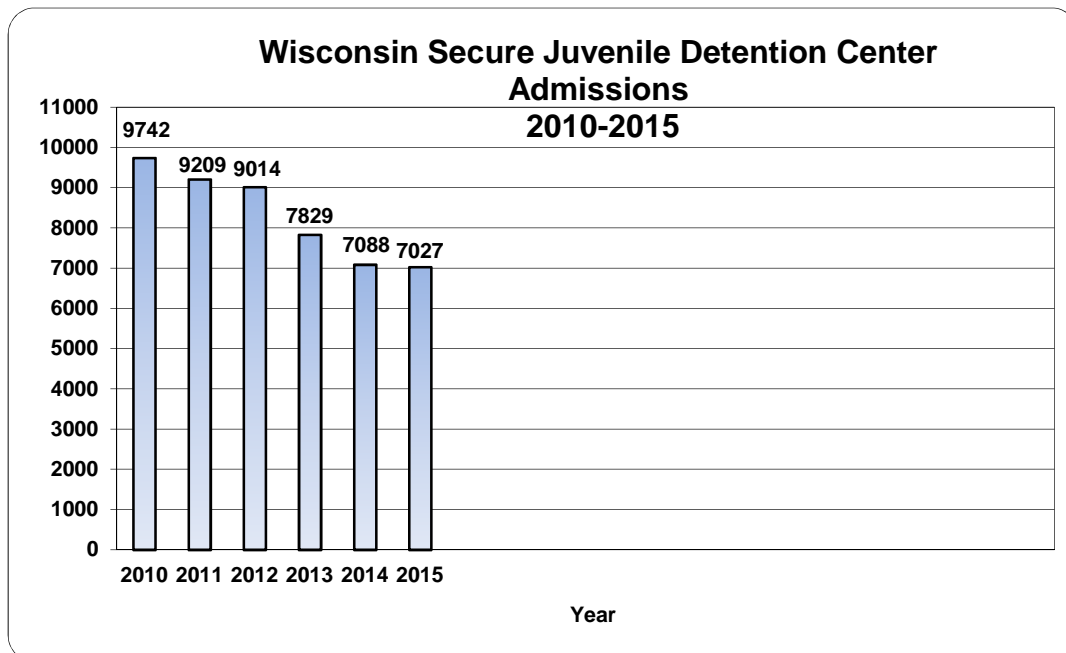
Wisconsin has 13 DOC approved county operated secure juvenile detention centers (see map on page 15). These facilities provide detention for juveniles who require placement in a secure environment. The centers vary in size from a rated capacity of 14 in Portage County to 131 in Racine County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juvenile's return to the communities from which they came.

WISCONSIN SECURE JUVENILE DETENTION CENTERS 2015 ADMISSIONS				
Facility	Capacity	Males	Females	Total
Brown County	50	485	246	731
Dane County	24	351	82	433
Fond du Lac County	27	355	220	585
La Crosse County	26	236	85	321
Marathon County	20	259	124	358
Milwaukee County	120	1,762	395	2,157
Northwest Regional	23	381	152	533
Portage County	14	204	81	285
Racine County	131	423	135	558
Rock County	35	318	118	436
Sheboygan County	27	233	41	274
Washington County	26	251	108	359
Waukesha County	18	182	0	182
Statewide Total	541	5,391	1,697	7,088

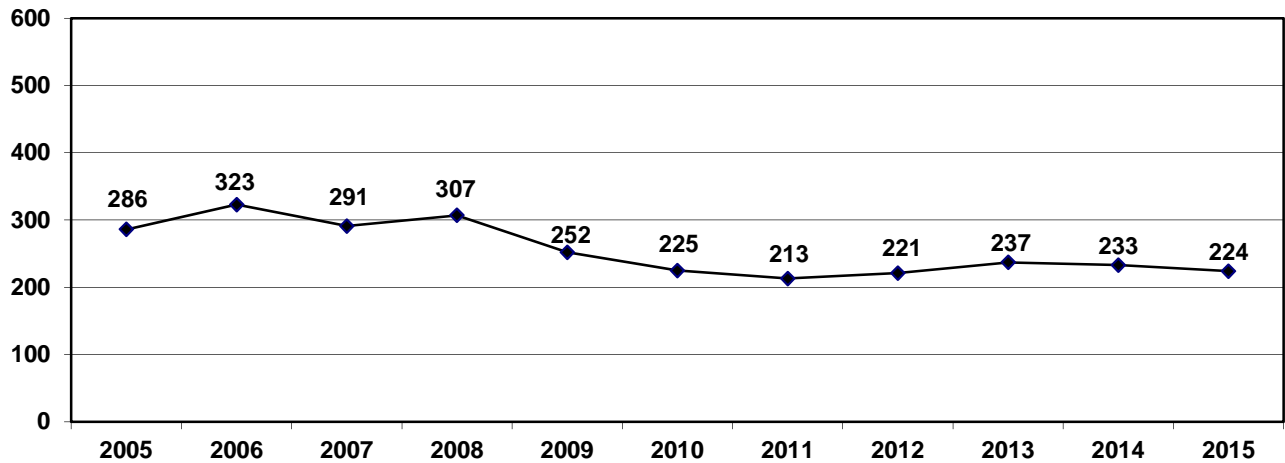
**Wisconsin Secure Juvenile Detention Facilities
2010-15 Admissions Comparisons**

County	2010	2011	2012	2013	2014	2015	2014-15 % Change	2010-15 % Change
Brown	502	337	373	530	716	731	2.1%	45.6%
Dane	549	559	509	478	468	433	-7.5%	-21.1%
Fond du Lac	266	272	309	211	553	575	4.0%	116.2%
La Crosse	509	462	414	414	209	321	53.6%	-36.9%
Manitowoc	422	375	365	0	0	0	-	-
Marathon	546	566	396	355	358	383	7.0%	-29.9%
Milwaukee	2,753	2,773	2,863	2,518	2,157	1,880	-12.8%	-31.7%
NW Regional	754	680	541	635	533	585	9.8%	-22.4%
Oconto	262	143	222	23	0	0	-	-
Outagamie	689	568	504	426	0	0	-	-
Portage	248	296	331	240	285	271	-4.9%	9.3%
Racine	704	650	486	505	558	546	-2.2%	-22.4%
Rock	525	405	587	432	436	430	-1.4%	-18.1%
Sheboygan	355	385	318	351	274	430	56.9%	21.1%
Washington	453	504	588	491	359	346	-3.6%	-23.6%
Waukesha	205	234	208	220	182	96	-47.3%	-53.2%
TOTALS	9,742	9,209	9,014	7,829	7,088	7,027	-0.9%	-27.9%

The chart above reflects yearly admissions to Wisconsin's secure juvenile detention facilities over the past 6 years. Since 2010, admissions have decreased approximately 28% from 9,742 to 7,027 in 2015.



**Wisconsin Secure Juvenile Detention Centers
Average Daily Population
2005-2015**



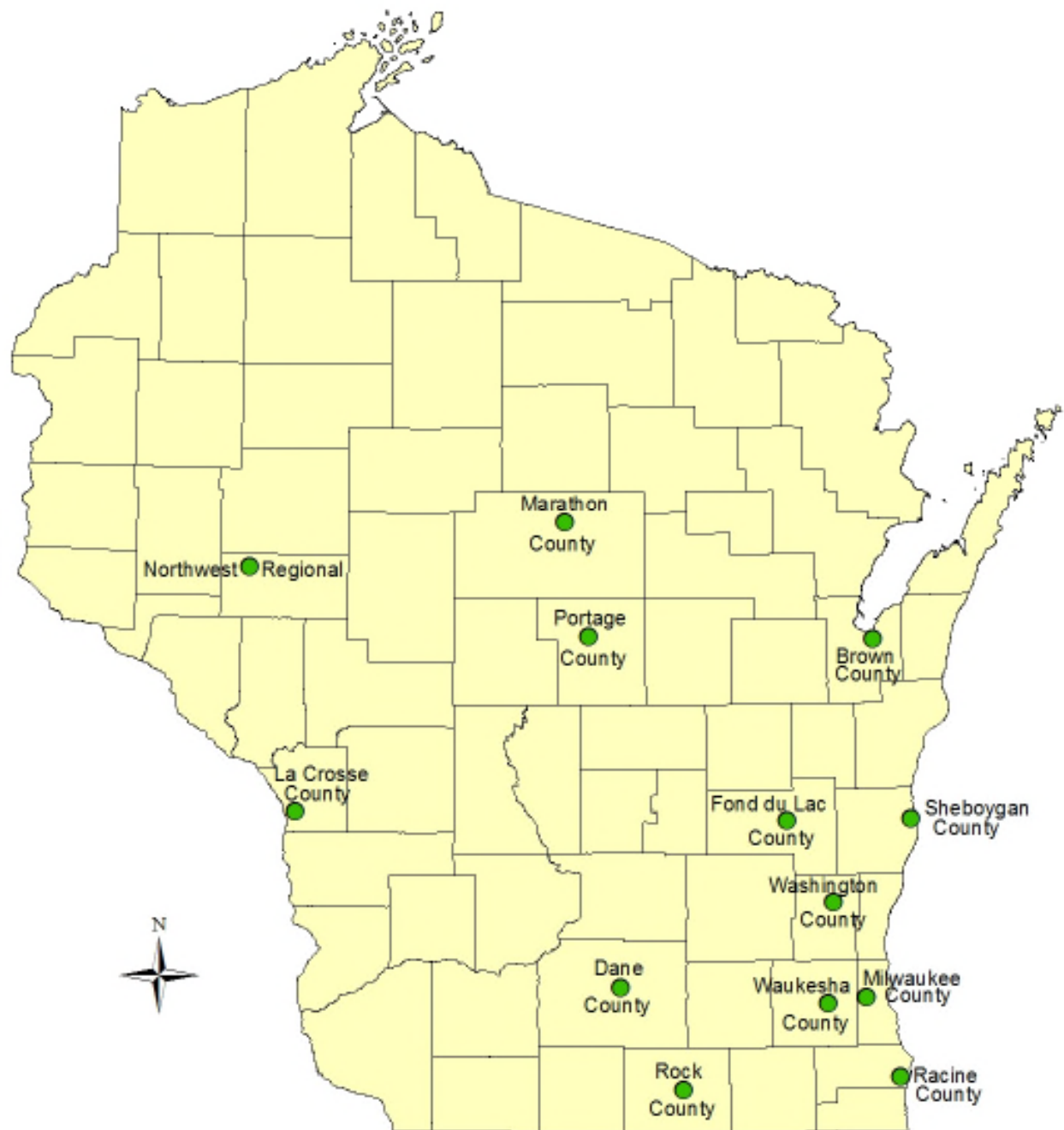
The average daily population of Wisconsin's secure juvenile detention centers peaked in the year 2006. The average daily population of 224 in 2015 is a decrease of 31% from the average daily population of 323 in 2006. Collectively, Wisconsin's juvenile detention centers operated at 43% of capacity in 2015.

Source of admissions and population information: secure juvenile detention facility reports to ODF.

**Wisconsin Secure Juvenile Detention Population
Percentages of Males and Females - 2006-2015**

Year	% Male	% Female
2006	77	23
2007	79	21
2008	79	21
2009	81	19
2010	82	18
2011	82	18
2012	81	19
2013	82	18
2014	81	19
2015	79	21

Wisconsin Juvenile Detention Centers



Source: Department of Corrections - Office of Detention Facilities
Updated: 01/2014

AUTHORITY AND HISTORY OF THE OFFICE OF DETENTION FACILITIES

The Department of Corrections (DOC) is charged with establishing standards and regulations for local places of detention with regard to their methods of treatment, management, safety, security, adequacy and fitness (s. 301.37 Wis. Stats.). This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff and inmates in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

APPLICABLE ADMINISTRATIVE RULES AND STATE STATUTES

DOC 346 – Secure Detention for Juveniles
DOC 348 – Huber Facilities
DOC 349 – Municipal Lockup Facilities

DOC 350 – Jails
WI State Statute 301.37
WI State Statute 302 (various sections)

The History of Jail Inspection in Wisconsin

1871	Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform.
1872	The first state official to inspect jails was a secretary of the State Board of Charities and Reform.
1910	The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads.
1913	The Legislature provided for the appointment of two jail inspectors charged with the responsibility of “visiting” every jail and lockup at least once per year.
1925	Regular jail inspections had been discontinued.
1940	One full-time inspector was appointed to cover the entire state.
1958	The Division of Corrections provided for two full-time detention supervisors.
1975	The Division of Corrections provided for five full-time detention supervisors assigned to various Probation and Parole regional offices.
1989	The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration.
1996	The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization.

FUNCTIONS OF THE OFFICE OF DETENTION FACILITIES

Inspections

The Office of Detention Facilities is responsible for the annual inspection of all locally operated places of detention as defined in WI State Statute 301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include 71 county jails, 1 tribal jail, 50 municipal lockups, 5 Huber facilities, 13 secure juvenile detention facilities and numerous court holding areas.

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects. ODF specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's departments, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctionally sound practices.

Administrative Reviews

The Office of Detention Facilities reviews various incidents which occur in local places of detention, including suicides, escapes, and other unusual occurrences. Many of the reviews performed by the unit are sensitive and comprehensive in nature, especially those related to inmate death or suicide reviews. The results of the investigations are utilized to assist with conflict resolution, in support of legal proceedings, and to improve the management of correctional facilities in compliance with the federal, state and local correctional laws and standards.

Correspondence

The Office of Detention Facilities receives and responds to many letters and other forms of communication from inmates, inmates' families, the Governor's office, legislators, media representatives, and other public officials and governmental agencies.

Regional Meetings

To promote information sharing and networking between jurisdictions and the DOC, specialists organize regional meetings with various detention staff throughout the year. These meetings include sheriffs, jail administrators, DCC personnel, jail chaplains, jail health care staff, jail program coordinators, secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of

Justice. Regional meetings are an excellent means of disseminating information, providing technical assistance, and discussing issues of mutual concern.

Public Meetings

The detention facilities specialists regularly attend public meetings of county boards, county board subcommittees, criminal justice coordinating councils, design development and construction committees, and various community groups. Meetings often focus on the planning and construction of new facilities, as well as other issues of local concern. The specialists provide local officials with information through verbal presentations, as well as written materials and documents. These may include statute and code interpretations, as well as best practices from agencies such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and sound correctional operations. Office of Detention Facilities staff provides a variety of training opportunities throughout the year to jail staff including administrators, supervisors and line staff. Additionally, they provide training to jail health care professionals, secure juvenile detention superintendents, and their staff. ODF staff develops, delivers or coordinates training opportunities through conferences, specialized programs, and state required officer training programs. ODF staff are involved with and are longstanding conference planning committee members for the Wisconsin Jail Association and Jail Healthcare Conferences, which are held annually.

ODF staff provides training to sheriff's departments and secure juvenile detention centers in such areas as Supervision of High Risk Inmates, Suicide Prevention, and Introduction to Corrections for Jail Officers.

The ODF also coordinates large events such as training conferences. The 21st Annual Jail Administrators Training Conference was held in 2015, bringing together approximately 150 attendees that included sheriffs, jail administrators, supervisors, and other corrections professionals to learn about current issues, as well as network with their colleagues. The event is conducted in conjunction with the Department of Justice (DOJ) and is considered a premier event in Wisconsin for local corrections management staff. The DOJ and ODF coordinated the annual two day training program for secure juvenile detention superintendents as well.